

SOUTHEAST UTAH ANNUAL COOPERATIVE AGREEMENT OPERATING PLAN 2008

I. IDENTIFICATION OF AGENCIES

- A. The following agencies are involved in the Southeast Utah Annual Operating Plan:
1. The United States Department of Agriculture Forest Service, Manti-La Sal National Forest, Sanpete, Ferron/Price, and Moab/Monticello Ranger Districts, hereinafter called the USFS.
 2. The United States Department of the Interior, Bureau of Land Management, Moab Fire District, hereinafter called the BLM.
 3. The United States Department of the Interior, National Park Service, Southeast Utah Group (Canyonlands National Park, Arches National Park, Natural Bridges National Monument, and Hovenweep National Monument) hereinafter called the NPS.
 4. The Utah Division of Forestry, Fire, and State Lands, Grand, San Juan, Carbon, Emery, Sevier, Juab, Utah and Sanpete Counties, hereinafter called the State.
 5. The United States Department of the Interior, Bureau of Indian Affairs, Ute Mountain Field Office, hereinafter called the BIA.
- B. The USFS, BLM, NPS and BIA may hereinafter be jointly referred to as the Federal Agencies.
- C. All Federal agencies and the State may hereinafter be jointly referred to as the Agencies.

II. AUTHORITY FOR PLAN

The authority for the Southeast Utah Annual Operating Plan (hereinafter referred to as the Plan) is in accordance with the Cooperative Fire Management Agreement, (BIA No. AGH005016, Forest Service No. 22-CA-95-022, and BLM-MOU-UT0936-FY02-01), between the State and Federal Agencies in Utah.

III. PURPOSE OF PLAN

The purpose of this AOP is to document agreement and commitment to fire management assistance and cooperation. This agreement is entered into by and between the Agencies.

IV. DEFINITIONS AND DESCRIPTIONS

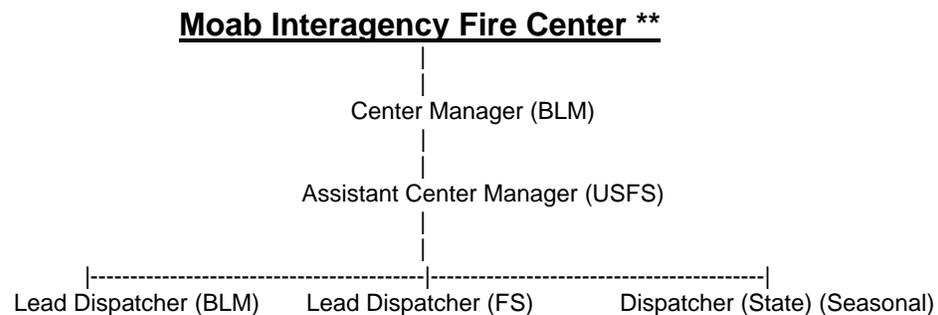
- A. **Fire Protection Responsibilities:** As defined in the Master Agreement each Agency may have fire protection responsibilities in the following areas:

- 1) Protecting Agency - The agency responsible for providing direct wildland fire protection to a given area pursuant to this agreement.
- 2) Supporting Agency - An agency providing suppression (Initial Attack) or other support and resources to the Protecting Agency.
- 3) Jurisdictional Agency - The agency that has overall land and resource management and/or protection responsibility as provided by Federal or State law.

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- B. **Direct Protection Areas:** Each Federal agency has protection responsibilities for lands which they administer. The State, through internal agreements, has the responsibility to provide wildland fire protection for all state and unincorporated private land in the eight counties.
- C. **Protection Boundary:** Each agency's protection boundary conforms to jurisdictional boundaries.
- D. **Mutual Aid Dispatch Areas by Dispatch Levels:** Mutual aid is defined as providing aid to other agencies. Aid can be provided at any and all dispatch levels.
- E. **Mutual Aid Move-up and Cover Facilities:** Move-up is the system of redistributing remaining personnel and equipment following dispatch of initial forces.
- F. **Special Management Considerations:** (wilderness areas, Wild and Scenic Rivers, research natural areas, archeological sites, roadless areas, or other areas identified in land management planning documents or otherwise requiring special procedures): Each agency has policies and/or specific special management areas identified in their respective land management plans.
- G. **Responsibility for Non-Wildland Fire Emergencies:** Emergencies other than wildland fire (such as search and rescue, medical, earthquake, etc.) on federal, state, and private lands are the responsibility of the sheriff of the county in which the emergency occurs.
- H. **MIST:** Minimum Impact Suppression Tactics
- I. **IA:** Initial Attack

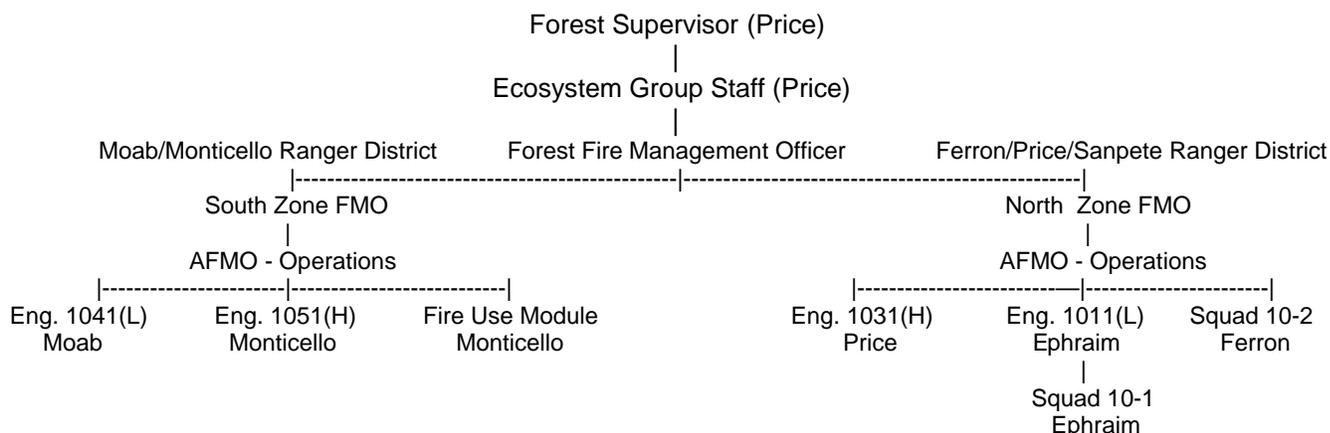
V. Fire Protection Organization: (Chain of Command)



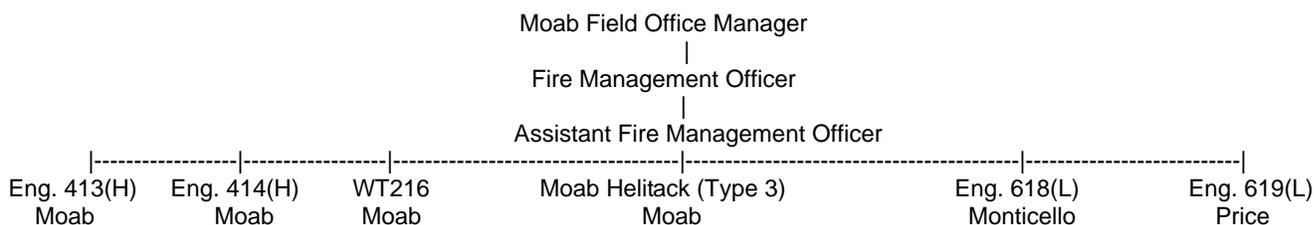
**** Oversight Committee consists of one line officer from each agency and is administratively supported by the Coordinating Group which consists of the USFS Forest FMO, BLM FMO, NPS Wildland Coordinator and the State of Utah Area Manager.****

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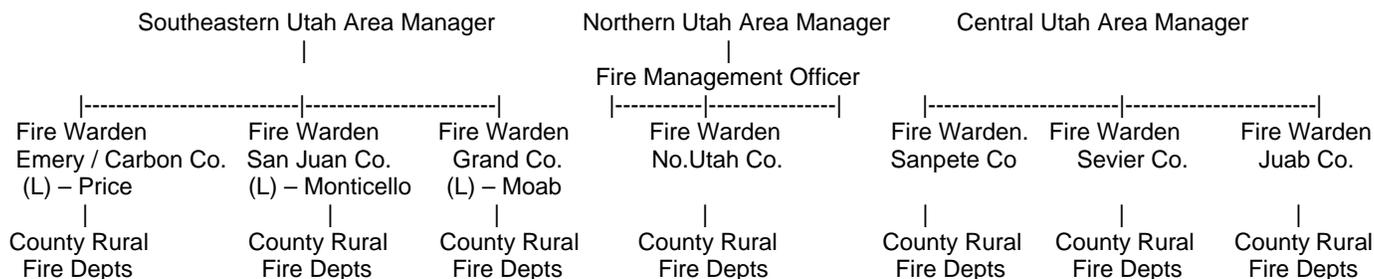
U.S. Forest Service



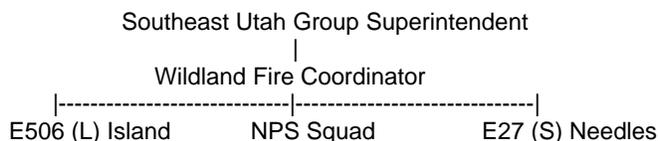
Bureau of Land Management



State of Utah Forestry, Fire, and State Lands



National Park Service



(L) - Light 200-300 gallon, (H) - Heavy (750-900 gallon), (S) - Structural
Appendix B contains the Southeast Utah Preparedness Level plan which outlines preparedness levels, draw down levels, etc.

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- A. **Supervisory Responsibilities:** The MIFC Center Manager Position is established by the Oversight Committee (one line officer from each agency) and is administratively supported by the Coordinating Group (USFS Fire Management Officer, BLM Fire Management Officer, NPS Wildland Fire Coordinator and the State Area Manager). The Center Manager supervises and administers the MIFC staff as per the following guidelines:
1. Review position descriptions and performance elements
 2. Participate in selection panels
 3. Complete annual performance evaluations and individual training plans to be submitted to and approved by the appropriate agency supervisor
 4. Ensure individual training and advancement opportunities
 5. Coordinate leave, overtime, compensatory time
 6. Assign subordinate supervisory responsibilities
 7. Work assignments for center personnel shall be coordinated through the Center Manager regardless of agency affiliation.

VI. PROTECTION AREA SUMMARIES

- A. **Jurisdictional Agency, Protection Unit, County, etc.:** Each agency will provide fire protection on lands they administer or have jurisdictional responsibilities. Several parties to this agreement have initial attack agreements with other agencies and offices along their borders. All signers to this operating plan who are within the Moab Interagency Fire Center zone of influence agree to honor these agreements for initial attack assistance.

Without jeopardizing its own protection responsibilities, any participating agency will provide personnel, equipment and/or supplies requested by another agency as specified in each agency's fire mobilization plan.

Federal agencies requiring county or local fire department personnel and/or equipment on wildland fires are to coordinate requests through the Moab Interagency Fire Center. The Fire Center will then coordinate requests through the appropriate Utah Forestry, Fire, and State Land's Area Manager, and/or County Fire Warden for the given county where the personnel and/or equipment reside. Billing for county, and local fire department personnel and equipment will be handled by the State.

The White Mesa (Blanding) area of the Ute Mountain Reservation has an agreement with San Juan County and the Blanding Volunteer Fire Department to respond to fires in that area. The Blanding VFD is dispatched by the San Juan County Sheriff or the state fire warden.

- B. **Funds for Fire Center operations will be bound by the MIFC Master Agreement:** The amount of money contributed by each agency will be renegotiated as needed by the Oversight Committee and the Coordinating Group. The Coordinating Group on an as needed basis will also negotiate any additional funding for Center operations.
- C. **Map and/or legal description, dated to meet current need:** Current maps are maintained at Moab Interagency Fire Center and GPS units will use NAD 83 to report fire locations for the fire zone.

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D. Fire Protection facilities by Agency and location:

Interagency – Interagency Fire Center, Interagency Operations Center

USFS - Price – Initial Attack Cache
Ephraim - Initial Attack Cache
Monticello - Initial Attack Cache
Ferron - Initial Attack Cache

BLM - Price - Initial Attack Cache
Moab - 100 Person fire Cache, Helibase, Fire Staff Offices
Monticello - Initial Attack Cache

NPS - There are small Initial Attack Caches at each of the following locations: Arches N.P.,
Island in the Sky, River, and Needles Districts of Canyonlands N.P.,
Natural Bridges N.M. and Hovenweep N.M.

BIA - (Nothing in Utah) Towaoc, CO – Initial Attack Cache

STATE - Nothing

- E. **Mutual Aid Dispatch Areas:** All signatory agencies in this AOP agree to use the "Closest Force" concept in dispatching of initial attack forces. Closest Force is defined as responding the appropriate resource (in terms of response time and fire situation) to a report of a new fire incident in an unknown location. Closest Force may not apply to follow up response actions as determined by the agency with jurisdictional responsibility. No specific mutual aid dispatch areas are identified.
- F. **Special Management Consideration and/or Fire Management Areas:** Special management considerations are identified in each agency's land use plans. Minimum Impact Suppression Tactics (MIST) should be applied to **all agencies where as appropriate.**

VII. OPERATIONAL PROCEDURES

A. Determination of Initial Attack Dispatch Levels: MIFC dispatchers will keep track of available and committed resources throughout MIFC's jurisdiction. Dispatchers will gather situation and resource information from field units, organize it into appropriate reports, and advise the proper personnel. Dispatchers will keep informed of weather and fire danger predictions, and will advise all participating agencies of all situations, threatening fire behavior potential, and resource availability.

MIFC dispatchers will implement systems necessary to gather weather observations on a daily basis. Observations will be entered into WIMS and fire danger indices will be extracted. Morning and afternoon weather forecasts, special weather reports, national and regional situation reports, and lightning detection maps will be made available to suppression resources and fire management. Determination of staffing and preparedness levels will be according to procedures outlined in Appendix B (Fire Danger Operating and Preparedness Plan).

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B. Fire Notification and Size Up: All wildfires occurring on each agency's land will be reported to the Moab Interagency Fire Center (MIFC 435-259-1850). Fires occurring on the San Pitch Unit of the Manti-La Sal National Forest will be handled as specified in the San Pitch Unit Initial Attack Agreement (Appendix C).

1. Fires occurring on the FS San Pitch Unit Juab County will be reported to the Richfield Interagency Fire Center (RIFC 435-896-8404). RIFC will notify MIFC and request a Supervisor's Office number.
2. Fires occurring on Private/State Sanpete and Sevier County lands within the FS boundary on the Manti Unit will be reported to the Moab Interagency Fire Center (MIFC 435-259-1850). MIFC will notify RIFC and request a County number.
3. Fires occurring on Private/State Utah County lands within the FS boundary on the Manti Unit will be reported to the Moab Interagency Fire Center (MIFC 435-259-1850). MIFC will notify NUIFC and request a County number.

During the period of May through October, the Moab Interagency Fire Center will maintain a coordinated list of available fire resources located in Southeast Utah. This list will be updated daily for all agencies. All suppression resources will notify MIFC each morning as to where they will be working during the operational period. If any resource significantly changes their location during the day they will notify MIFC immediately and update their location status.

When a fire is reported to MIFC they will determine probable location and ownership as accurately as possible. Checker-board areas will be treated as multi-jurisdictional until precise location and ownership is determined. MIFC shall respond and notify the appropriate duty officer(s) utilizing the following guidelines.

National Park Service Lands - No action should be taken without duty officer approval. In the case of imminent danger to responders and/or the public, take appropriate mitigative actions commensurate with the values at risk and inform the Duty Officer as soon as feasible.

State and Private Lands (Except San Juan County Private lands) - Dispatch appropriate local ground resources (note part D, this section) and notify the appropriate duty officer. County Fire Wardens are the designated duty officers for their respective counties and are on-call 24 hours, seven days a week. They are expected to respond on scene unless already on a fire. All fires reported to the MIFC on-call dispatcher after hours by county emergency dispatch centers shall be forwarded to the appropriate County Fire Warden and duty officer. Wardens notified of a fire by county emergency dispatch centers shall notify MIFC before responding.

San Juan County Private Lands – Notify the San Juan County Fire Warden, the duty officer and the San Juan County Sheriff's office. They will dispatch county resources and request aid if needed.

USFS Lands – Closest forces should be dispatched by MIFC to the reported fire location for a size-up. Duty Officer will be notified before suppression action is taken. After size-up the Duty Officer will make an informed decision after conferring with the Line Officer or Acting, on possible management as WFU. In the case of imminent danger to responders and/or the public, take appropriate mitigative actions commensurate with the values at risk and inform the Duty Officer as soon as feasible.

BIA Lands – A courtesy call from MIFC will be given to the FMO of any fires in the White Mesa Area.

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Fire Names and Numbers will be tracked by MIFC. All agencies will use the same name once the fire has been officially named. Field units are responsible for providing a fire name to dispatch and should do so promptly, but note that MIFC may have to occasionally name a fire without field input due to resource ordering procedures or other reasons.

C. Initial Attack: MIFC responses will utilize an interagency rotation of resources from each protection facility/location while still ensuring a “Closest Force” concept, and equipment appropriate to the incident is utilized. The appropriate Duty Officer(s) for the lands involved will be promptly notified and may provide additional fire management direction. MIFC will be directly responsible for notifying, mobilizing, tracking, providing communication services for, and demobilizing these resources. In addition, MIFC will provide additional supplies and services to support those resources. The Center Manager or designated assistant, in conjunction with agency representative, will prioritize initial attack actions on all incidents in progress based on agency plans and directions.

When an initial attack resource provides size-up on an incident and determines land status, the duty officer for the appropriate agency will be promptly notified and briefed on the fire status. If approved by the duty officer, the Incident Commander for the I.A. resource will have appropriate action responsibility. The Duty Officer, however, retains the option of changing out the incident commander or suppression resources as he/she deems appropriate and may request additional resources be dispatched to the incident. The Incident Commander must be notified promptly of all resources ordered for the incident. The duty officer is to be promptly notified of any significant changes in the fire status.

In the event of a communication failure, the agency taking appropriate action on a fire will continue until the responsible (or jurisdictional) agency can be notified.

The Master agreement will be followed for cross billing procedures.

A fire burning on land administered by one agency may be considered a threat to another agency. Prior to any action on another agency's land, the duty officer with jurisdictional responsibility will be notified and an agreement reached on the action to be taken. Agencies taking independent actions will absorb their own costs. This doesn't preclude any agency from taking actions they feel appropriate on their lands.

Agency policies will be followed for the suppression of structure and vehicle fires. Land ownership of highway/road Right-of-Way fires will be determined by whose land the highway/road is crossing as identified on the land ownership maps in MIFC.

When locked gates are encountered by responding fire resources, MIFC must be notified and will obtain access permission and/or approve actions to be taken. MIFC will contact the County fire Warden and/or the County Sheriff's office for landowner contact and permission.

D. Aircraft: MIFC will receive orders and make arrangements for all fixed-wing and helicopter use requested by any of the participating agencies; this includes both administrative and incident use. All flight following procedures will be implemented as per specific agency requirements. Flight plans for all non-fire activities and/or project aviation safety plans will be prepared by the requesting agency and submitted to MIFC. MIFC will maintain a current list of approved aircraft and pilots and will ensure that all flights originating at MIFC are initiated with approved aircraft and pilots. MIFC will notify the appropriate participating agency Aviation Officer(s) of all indiscretions, misuse, and improper or inappropriate flight situations in compliance with specific agency regulations.

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Aerial attack (retardant, smoke jumpers, and helicopters) will only be used when authorized by the agency with jurisdiction/protection responsibility. MIFC will notify all participating agencies of a requested reconnaissance (recon) flight by any other participating agency.

USFS – The North Zone or South Zone Fire Duty Officer in charge will approve the use of smokejumpers on lands under jurisdiction of the Forest Service.

BLM - Authority for use of aerial attack on lands under jurisdiction of the Bureau of Land Management rests with the Duty Officer, Incident Commander, or with preplanned dispatch systems as activated by the dispatcher.

NPS - For lands under the jurisdiction of the National Park Service, authority for retardant, and smoke jumpers rests with the Superintendent, or acting. Authority for use of all other aerial attack on lands under jurisdiction of the National Park Service rests with the Duty Officer or Incident Commander.

STATE - Authority for use of all aerial attack on lands under jurisdiction of the State rests with the Duty Officer.

E. Hand Crews and Dozers: MIFC will receive and process orders for crews and personnel through standard dispatch ordering channels, using the closest forces concept and the Great Basin neighborhood policy.

Dozer use must be approved by the Line Officer, or Agency Administrator through the Duty Officer on USFS, NPS, BIA or BLM Wilderness land. A fire Archeologist will be ordered if dozer line is to be constructed.

Unless otherwise agreed, the Jurisdictional Agency will provide a Resource Advisor and/or archeologist to advise the Protecting Agency of any special conditions which may influence the use of hand crews or dozers.

The Red Rock Regulars Hand crew will be comprised of personnel from the following agencies: NPS, USFS, BLM, and State with the Crew Boss position to be filled on a rotating basis. The weekly availability of the Red Rock crew will be determined by preparedness levels and availability of resources to fill the order. Transportation for the crew will be initiated by the fire center and will determine the location and time to meet. Each agency's duty officer will make individual contacts to fill the crew and will give the names to MIFC for crew manifest. Refer to the "Red Rock Regulars – Standard Operating Procedures" for specific crew make-up and dispatching.

F. Boundary Fires, Unified Command, and Cost Sharing: Boundary fires are defined as:

1. A fire burning jointly on lands under the jurisdiction of two or more agencies and the boundary line is known;
2. Where the fire location is known but the jurisdictional boundary on the ground is uncertain;
3. Where the location of a reported fire is uncertain in relation to the jurisdictional boundary.

Once the exact location of the fire is determined in relation to the jurisdictional boundary, it ceases to be a boundary line fire unless falling into category (1) above.

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A representative of each agency having shared jurisdictional responsibility on a boundary line fire should become a member of the Unified Incident Command. When a commitment of resources affects one of the jurisdictional agencies, that agency will participate in decisions reached. The Unified Incident Command will document these actions in writing.

Suppression costs on a boundary fire will be shared as set forth in the Master Agreement. A written cost share agreement, except as otherwise provided by the agencies will be prepared by the responsible Unit Administrators, or their authorized representative when the suppression cost of an agency exceeds \$1500.00 per fire.

G. Dispatch Boundaries

The shared boundary between adjacent Dispatch Centers has the potential for two or more Dispatch Centers conducting simultaneous, uncoordinated suppression operations which would unknowingly put the responding resources within close proximity to another, placing aircraft and crews at risk. In order to ensure the safety of wildland fire suppression resources, and provide better protection of the Public Lands through more effective initial attack response, the following statements are agreed upon by the signatories of this plan:

1. **Boundary Zone:** Adjacent Dispatch Centers may provide initial attack response to wildland fires reported within a 2-mile distance on either side of the Dispatch Center's common boundary. This 4-mile wide corridor will be defined as the Boundary Zone area for the purposes of coordinating safe and effective ground-based initial attack resources between adjacent Dispatch Centers.
2. **Aircraft:**
 - a. The definition of Boundary Zone area for the purposes of conflicting airspace shall be defined as an area 5 nautical miles either side of the Dispatch Center jurisdictional boundaries.
 - b. Aircraft rely upon dispatch centers for current relevant information. Therefore, coordination between dispatch centers must occur prior to dispatch. Prior to dispatching aircraft to a boundary zone area, the Aviation Boundary Operations Checklist (Great Basin Mobilization Guide, Chapter 20 – Administrative Procedures) must be completed.
 - c. Agency aircraft working within the Boundary Zone will be assigned a common air-to-air (VHF-AM), air-to-ground (VHF-FM), and flight-following frequency for each incident within the boundary corridor prior to dispatch.
 - d. Adjacent Dispatch Centers will be notified of fire detection and reconnaissance flights within the Boundary Zone assuring that de-confliction has occurred with other known agency/cooperator aircraft.
3. **Procedures:**
 - e. Any Dispatch Center conducting suppression operations within a Boundary Zone will immediately notify the adjoining Dispatch Center of such operations. This is accomplished to and from dispatch offices prior to the commencement of operations and when operations cease.
 - f. The Dispatch Center Manager will coordinate with the adjacent Center Manager to ensure that common frequencies are assigned to aircraft dispatched to any incident within the Boundary Zone.

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- g. Once an accurate location of the fire has been confirmed, the Dispatch Center with jurisdiction will assume the dispatch responsibilities as the single order point for resources and logistical support. If the fire burns across the shared dispatch boundary, a single order point for incident resources and support will be negotiated by the involved Dispatch Center Managers. The Dispatch Center Managers will determine which Dispatch Center would be the most effective based upon proportion of uncontrolled fire, workload, staffing, and management considerations.
- h. Fire report information for fires contained and controlled during initial attack will be completed by the initial attack Incident Commander. Fire report information will be forwarded to the benefiting Dispatch Center within five (5) days of the initial attack date.

H. Assistance by Hire and Resource Order Process: All requests for resources (engines, crews, aircraft, etc.) will be processed through the Moab Interagency Fire Center with the following exception:

- 1. State Fire Wardens may process requests for county owned resources directly through local county channels; however, MIFC must be notified of all orders made.

MIFC will utilize local caches from the participating agencies for support only to the extent that the resources will not impact initial attack capabilities. All requests for resources outside of MIFC's jurisdiction will be provided through existing cache and ordering agreements (including Eastern Great Basin, Western Colorado, and all adjoining agencies). MIFC will expand the dispatch organization to meet the needs of logistical support situation(s).

MIFC will contact, make mobilization arrangements for, and dispatch participating agency overhead personnel. At a minimum, all personnel will meet the NWCG qualifications for the assignment they are requested to take. FS personnel shall also meet the Forest Service 5109.17 qualifications. All participating agency personnel are responsible for their availability status and notifying their supervisor if they take the requested assignment.

Requests for use of National Guard and/or UDOT equipment, facilities and personnel will be made by MIFC to the SE Utah State Area Manager through normal dispatch procedures.

Any agency requiring equipment owned by private contractors will place orders through the Moab Interagency Fire Center. Billing for said equipment will be sent to the requesting agency by MIFC. All assistance for hire will be billed according to the Master Agreement.

Each agency will designate a person to represent their agency and that person will be the point of contact for all hiring information. Casual Hires (AD's) will be hired by respective agencies per their policies.

AD Fire Personnel qualifications will be documented and filed with all other fire personnel files.

All AD Fire Personnel qualifications will need to be reviewed annually by the Qualification Review Committee before any qualification cards can be issued and the individual can be dispatched to an incident.

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- I. **Interagency Sharing of Communications Systems and Frequencies:** MIFC dispatchers will monitor the radio frequencies for administrative, field, and air operations as required by agency agreements and procedures.

The Forest Service, Bureau of Land Management, the State of Utah, and the National Park Service will exchange radio frequencies for emergencies and fire coordination. The following frequencies are authorized under this plan:

	NB/WB	TX	Tone	RX	Description
USFS:	NB	171.425		171.425	Forest Service Simplex (Manti 1)
	NB	164.375	Tone Select	171.425	FS By RPT (Manti RP1)
	NB		110.9		Tone 1 Abajo/ Tidde
	NB		123.0		Tone 2 Deadman/ Levan
	NB		131.8		Tone 3 Wilderness/ White Pine
	NB		136.5		Tone 4 Carpenter/ Horseshoe
	NB		146.2		Tone 5 Cedar Mtn.
	NB		156.7		Tone 6 Monument Peak
	NB		167.9		Tone 7 Flagstaff
	NB		103.5		Tone 8 Bald Mesa
	NB		100.0		Tone 9 Teat
	NB	164.9375	146.2	168.875	North Zone Fire Repeater
	NB	164.9375	110.9	169.875	South Zone fire Repeater

	NB/WB	TX	Tone	RX	Description
BLM:	NB	164.4750	110.9	172.6750	Price Repeater / Bruin
	NB	164.4750	131.8	172.6750	Ford Ridge Repeater
	NB	164.4750	146.2	172.6750	Nine Mile Repeater
	NB	168.0125	167.9	168.0125	Mineral Wash / Sand Wash
	NB	165.175	100.0	172.775	Moab Repeater / Bald
	NB	166.325	123.0	166.325	CYN / Arch Repeater
	NB	168.475	131.8	172.625	Divide Repeater (Vernal)
	NB	163.3375	123.0	172.4750	Monticello Repeater / Abajo
	NB	172.675		172.675	Price Area Simplex
	NB	172.775		172.775	Moab Area Simplex
	NB	172.475		172.475	Monticello Area Simplex
	NB	163.100		163.100	Wide Area
	NB	168.350		168.350	Comon Use

	NB/WB	TX	Tone	RX	Description
State:	WB	159.435		159.435	Utah State Work
	WB	159.285	151.4	151.415	Ford Ridge Repeater
	WB	159.405	203.5	151.370	Bald Mesa Repeater
	WB	159.300	151.4	151.310	Abajo Repeater
	WB	159.165	203.5	151.130	Cedar Mtn. Repeater
	WB	154.280		154.280	State Fire Marshall

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	NB/WB	TX	Tone	RX	Description
NPS:	WB	166.325		166.325	SE Utah Group Simplex
	WB	166.925	123.0	166.325	SE Utah Group Repeater – Grandview
	WB	166.925	141.3	166.325	SE Utah Group Repeater - Mossback
	WB	166.925	167.9	166.325	SE Utah Group Repeater - Abajo
	WB	171.700	141.3	172.600	NPS – Bald Mesa

	NB/WB	TX	Tone	RX	Description
BIA-Navajo Area Forestry	NB	172.725		172.725	Car-To-Car

BIA-Ute Mountain Ute	NB	172.450	103.5	172.450	Car-To-Car
	NB	170.100	103.5	172.450	Hermano Pk. Repeater

BIA-Uintah and Ouray	NB	167.025		167.025	Car-To-Car
	NB	164.775	103.5	167.025	Repeater

	Channel	TX	RX	Description
Moab Zone Interagency:	6	166.2375	166.2375	TAC 1
	7	172.3250	172.3250	Air to Ground 1
	8	166.9625	166.9625	TAC 2
	9	171.5750	171.5750	Air to Ground 2
	10	154.280	154.280	Utah State Fire Marshall
	11	168.0375	168.03758	Air to Ground 3 (Local Ony)
	12	163.7125	163.7125	Wide Area
	13	168.6125	168.6125	Common Use
		168.625	168.625	Air Guard (Tone 110.9)
		168.650	168.650	National Flight Following
		124.075	124.075	Victor Air to Air

Moab Fire Zone Standard Fire Channel Configuration

Channels 1-5 Are Agency Specific
 Channels 6-13 are to be standard for all fire radios
 Channels 14+ are optional per agency

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- J. **Move-up and Cover:** Move-up and Cover options are outlined in area preparedness plans.
- K. **Interagency procurement, loaning, sharing, or exchanging of facilities, equipment, and support services:** The Forest Service and BLM have established a procurement procedure for the purchase, leasing, etc., of supplies, equipment, and support services for fire incidents. See Appendix A (Procurement)
- L. **Wildland Fire Situation Analysis (WFSA):** The State and Federal Agencies are required by policy to complete a Wildfire Situation Analysis for all fires that escape initial suppression action. Procedures and agency policy for development of the WFSA are found in Red Book for all federal agencies. Responsibility for strategy and implementation shall rest with the jurisdictional Agency's Line Officer.
- M. **Wildland Fire Implementation Plan (WFIP):** The Forest Service must prepare and approve a WFIP for wildland fire use (FSM 5143.2). If fire use exceeds or is anticipated to exceed planned limits, a Wildland Fire Situation Analysis (WFSA) must be prepared to determine the appropriate suppression response if the Fire Use Manager (FUMA) or Burn Boss determines that the fire use situation "cannot be mitigated with available resources within 48 hours" (FSM 5140).
- N. **Post-incident Action Analysis:** Initial Attack crews of cooperating agencies will provide all pertinent information to the jurisdictional agency when relieved from the fire. Cooperating agencies continuing suppression activities on other agency land shall provide all necessary fire related information to the jurisdictional agency within five (5) days after the fire is declared out.
- O. **Joint Mobilization Centers or other incident support facilities:**
 - Moab Interagency Operations Center, Moab Helibase, Moab Interagency Fire Center
- P. **Agreed-to billing amounts (rates) for above resources and billing information for pre-suppression activities:** Agencies will bill one another for activities not related to fire suppression and administrative charges may be applied. Billings for such activities will be documented locally as part of this agreement.
- Q. **Training:** A cooperative fire training plan for local training will be established each fall by the Moab Zone Interagency Training Committee. This training plan will identify courses, times, and sponsoring agency. Nominations will be made through the appropriate Training Officers.
- R. **Operational Procedures for Wilderness Areas:** Any motorized use, helicopter landings, helispots, and spike camps in the **Dark Canyon Wilderness** area requires verbal approval from the Forest Supervisor or their acting, prior to each use. When fires occur in Utah/Colorado in the **Black Ridge Wilderness Area** (located in the Delores Triangle area), the BLM Duty Officer shall promptly contact the Grand Junction Field Office. Management goals for fire in the Black Ridge Wilderness must be coordinated with the managing BLM Office. Suppression of Fires occurring on the National Parks must be approved by the Duty Officer.

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VIII. FIRE PREVENTION

- A. **General Cooperative Activities:** The agencies within this agreement are responsible for carrying out any fire prevention program in their respective jurisdictional area. All agencies should coordinate their efforts in contacting the public through newspaper articles, radio messages, etc. to avoid duplication and insure maximum effectiveness. Agencies should also coordinate urban/wildland interface programs through the local State or County representatives.
- B. **Information and Education:** Where interagency cooperation for information and education programs exist, documentation of each agency's responsibilities will become part of this document.
- C. **Restrictions and Closures:** When fire closures and/or special fire regulations are deemed necessary, conditions will be coordinated with all agencies prior to publication of respective orders. When fire closures and/or special order fire regulations within the jurisdictional/protection authority of any agency is necessary, the responsible official will activate it. All fire restrictions/closures should adhere to the "Operating Plan for the Implementation of Fire Restrictions/Closures in Utah".
- D. **Engineering:**
1. Fire Safe Planning (wildland-urban interface): Agencies are encouraged to use current information which identifies safety constraints for structures in the wildland urban interface area.
 2. Railroads and Utilities: Agencies are encouraged to work with railroad and utility companies to reduce the threat of human caused fires.
- E. **Enforcement:**
1. Burning Permits: Burning permits are required by Utah State Law for all people who burn on state and unincorporated private lands during the closed fire season from June 1 through October 31. Request for burning permits on state or private land will be referred to the respective county Fire Warden.
 2. Restrictions and Closures: Each agency is responsible for enforcement on the land that they administer.
 3. Fire Investigations: The agency that takes initial attack action will protect the point of origin and notify MIFC of the need for investigation and documentation for reimbursable fires. As soon as practical, the agency with jurisdictional responsibility will assume responsibility for trespass investigation. All Federal Agencies may pursue their own cost recovery for fires that occur on Federal Land, no matter where the origin point is.

IX. FIRE PLANNING

- A. **Pre-suppression analysis plans:** Agencies are encouraged to perform joint analysis wherever possible, keeping in mind that resources jointly funded will require documentation stating the fiscal responsibilities of each agency involved.
- B. **Prevention plans:** Agencies will prepare joint prevention plans where appropriate. Any agreements entered will be documented and become part of this agreement.

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- C. **Prescribed fire plans:** Where opportunities exist to meet management objectives on adjoining lands, efforts should be made to develop cooperative prescribed fire plans. Joint management, funding, and responsibilities will be documented as in (A) above.
- D. **Mobilization plans, etc.:** Presently, each agency documents how they will maintain a level of preparedness in accordance with agency policy or resource planning guide. MIFC holds and consolidates these plans to meet area or zone requirements.
- E. **Interagency Aviation Plan:** This plan is currently in progress.

X. FUEL MANAGEMENT AND PRESCRIBED FIRE CONSIDERATIONS

Agencies are encouraged to participate in the prescribed fire programs of another agency whenever possible. Parties to this agreement are sharing resources for prescribed fire or fuel management activities. The assisting agency will fund their resources and no cross billing will take place, the concept being that equity will occur over the long run.

Participation in joint interagency fuel modification projects on adjoining lands is encouraged.

If State and Federal agencies involved agree that a project will cause a significant impact to a supporting agency a signed amendment for said activities defining billing processes and responsibilities will become part of this agreement.

XI. GENERAL PROCEDURES

- A. **Periodic reviews:** The MIFC Manager will host a meeting to discuss the Operating Plan each year before March 1st. The host will set a date for the meeting, arrange for a place to meet, and invite each agency. The operating plan will be signed and distributed by May 1st of each year.
- B. **Updating of Plans:** The MIFC Manager will update, and incorporate any changes to the plan and then route the plan for signature and final distribution.
- C. **Public Information:** Each agency is responsible for public information regarding lands under their jurisdictional responsibility. For boundary fires, Unified Command should determine appropriate information distribution.

MIFC Manager or acting will provide the media with the proper contacts for obtaining incident information until a Public Information Officer is assigned to the incident.

- D. **Augmentation Funds (Severity Funding):** Severity funding will be requested according to each agency's policy. Requests will require documentation and signature from agency administrators. All agencies should coordinate severity requests so as to get the best mix of resources to help in the area.
- E. **Changes During Year (due to budget cuts of supplemental funding):** Any changes in staffing will be reported to MIFC, who will then notify all involved agencies of the changes.
- E. **Weekly Local Multi-Agency Coordination (MAC) Group** conference calls will be initiated and scheduled by the MIFC Manager during fire season.